## **Public Document Pack**

# **Development Committee**



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TO REGISTER TO SPEAK PLEASE SEE BOX BELOW

Wednesday, 13 March 2024

A meeting of the **Development Committee** will be held in the **Council Chamber - Council Offices** on **Thursday, 21 March 2024** at **9.30 am**.

At the discretion of the Chairman, a short break will be taken after the meeting has been running for approximately one and a half hours

Please note that members of the public should not speak to Committee Members prior to or during the meeting.

Members of the public who wish to speak on applications must register **by 9 am on the Tuesday before the meeting** by telephoning **Customer Services on 01263 516150** or by emailing **customer.service@north-norfolk.gov.uk.** Please read the information on the procedure for public speaking at Development Committee on our website or request a copy of "Have Your Say" from Customer Services.

Anyone may take photographs, film or audio-record the proceedings and report on the meeting. You must inform the Chairman if you wish to do so and must not disrupt the meeting. If you are a member of the public and you wish to speak, please be aware that you may be filmed or photographed. Please note that this meeting is livestreamed: <a href="https://www.youtube.com/channel/UCsShJeAVZMS0kSWcz-WyEzg">https://www.youtube.com/channel/UCsShJeAVZMS0kSWcz-WyEzg</a>

*Presentations:* If you wish to view the Officers' presentations for the applications being considered by the Committee please follow the following link:

https://modgov.north-norfolk.gov.uk/ecCatDisplayClassic.aspx?sch=doc&cat=13644&path=0

## Emma Denny Democratic Services Manager

**To:** Cllr P Heinrich, Cllr R Macdonald, Cllr M Batey, Cllr A Brown, Cllr P Fisher, Cllr A Fitch-Tillett, Cllr M Hankins, Cllr V Holliday, Cllr G Mancini-Boyle, Cllr P Neatherway, Cllr J Toye, Cllr K Toye, Cllr A Varley and Cllr L Vickers

**Substitutes:** Cllr T Adams, Cllr P Bailey, Cllr K Bayes, Cllr J Boyle, Cllr G Bull, Cllr S Bütikofer, Cllr N Dixon, Cllr T FitzPatrick, Cllr W Fredericks, Cllr N Housden, Cllr L Paterson, Cllr J Punchard, Cllr C Ringer, Cllr E Spagnola, Cllr E Vardy and Cllr L Withington

All other Members of the Council for information.

Members of the Management Team, appropriate Officers, Press and Public



If you have any special requirements in order to attend this meeting, please let us know in advance

If you would like any document in large print, audio, Braille, alternative format or in a different language please contact us

#### AGENDA

## PLEASE NOTE: THE ORDER OF BUSINESS MAY BE CHANGED AT THE DISCRETION OF THE CHAIRMAN

#### **PUBLIC BUSINESS**

- 1. CHAIRMAN'S INTRODUCTIONS
- 2. TO RECEIVE APOLOGIES FOR ABSENCE
- 3. SUBSTITUTES
- 4. MINUTES

The minutes of the Development Committee meeting held Thursday, 7<sup>th</sup> March 2024 will be presented for consideration at the next Development Committee meeting scheduled Thursday, 4<sup>th</sup> April.

## 5. ITEMS OF URGENT BUSINESS

- (a) To determine any other items of business which the Chairman decides should be considered as a matter of urgency pursuant to Section 100B(4)(b) of the Local Government Act 1972.
- (b) To consider any objections received to applications which the Head of Planning was authorised to determine at a previous meeting.

## 6. ORDER OF BUSINESS

- (a) To consider any requests to defer determination of an application included in this agenda, so as to save any unnecessary waiting by members of the public attending for such applications.
- (b) To determine the order of business for the meeting.

## 7. DECLARATIONS OF INTEREST

(Pages 1 - 6)

Members are asked at this stage to declare any interests that they may have in any of the following items on the agenda. The Code of Conduct for Members requires that declarations include the nature of the interest and whether it is a disclosable pecuniary interest. Members are requested to refer to the attached guidance and flowchart.

## **OFFICERS' REPORTS**

8. ERPINGHAM - PF/22/2650 - INSTALLATION OF 30M SLIM-LINE LATTICE TOWER SUPPORTING 3NO ANTENNAS AND 2NO 0.6 METRE DIAMETER TRANSMISSION DISHES, 3NO EQUIPMENT CABINETS, 1NO METER CABINET AND ANCILLARY DEVELOPMENT THERETO LOCATED WITHIN A COMPOUND AT LAND NORTH OF MANOR FARM, THE STREET, ERPINGHAM, NORWICH, NR11 7QD FOR CORNERSTONE

(Pages 7 - 20)

9. HOVETON - PF/24/0113 - SINGLE STOREY REAR EXTENSION TO (PDWELLING; REPLACEMENT ROOF WITH HIGHER RIDGE LEVEL AND REAR DORMER TO PROVIDE FIRST FLOOR ACCOMMODATION; PORCH EXTENSION TO FRONT; EXTERNAL ALTERATIONS AT 83 GRANGE CLOSE, HOVETON, NORWICH FOR MR MARK HOARE

(Pages 21 - 26)

## 10. EXCLUSION OF PRESS AND PUBLIC

To pass the following resolution, if necessary:-

"That under Section 100A(4) of the Local Government Act 1972 the press and public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in Part I of Schedule 12A (as amended) to the Act."

## **PRIVATE BUSINESS**



## Registering interests

Within 28 days of becoming a member or your re-election or re-appointment to office you must register with the Monitoring Officer the interests which fall within the categories set out in **Table 1** (**Disclosable Pecuniary Interests**) which are as described in "The Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012". You should also register details of your other personal interests which fall within the categories set out in **Table 2** (**Other Registerable Interests**).

"Disclosable Pecuniary Interest" means an interest of yourself, or of your partner if you are aware of your partner's interest, within the descriptions set out in Table 1 below.

"Partner" means a spouse or civil partner, or a person with whom you are living as husband or wife, or a person with whom you are living as if you are civil partners.

- 1. You must ensure that your register of interests is kept up-to-date and within 28 days of becoming aware of any new interest, or of any change to a registered interest, notify the Monitoring Officer.
- 2. A 'sensitive interest' is as an interest which, if disclosed, could lead to the councillor, or a person connected with the councillor, being subject to violence or intimidation.
- 3. Where you have a 'sensitive interest' you must notify the Monitoring Officer with the reasons why you believe it is a sensitive interest. If the Monitoring Officer agrees they will withhold the interest from the public register.

#### Non participation in case of disclosable pecuniary interest

- 4. Where a matter arises at a meeting which directly relates to one of your Disclosable Pecuniary Interests as set out in **Table 1**, you must disclose the interest, not participate in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest, just that you have an interest. Dispensation may be granted in limited circumstances, to enable you to participate and vote on a matter in which you have a disclosable pecuniary interest.
- 5. Where you have a disclosable pecuniary interest on a matter to be considered or is being considered by you as a Cabinet member in exercise of your executive function, you must notify the Monitoring Officer of the interest and must not take any steps or further steps in the matter apart from arranging for someone else to deal with it

## **Disclosure of Other Registerable Interests**

6. Where a matter arises at a meeting which *directly relates* to one of your Other Registerable Interests (as set out in **Table 2**), you must disclose the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest.

## **Disclosure of Non-Registerable Interests**

- 7. Where a matter arises at a meeting which *directly relates* to your financial interest or well-being (and is not a Disclosable Pecuniary Interest set out in Table 1) or a financial interest or well-being of a relative or close associate, you must disclose the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting. Otherwise you must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest.
- 8. Where a matter arises at a meeting which *affects*
  - a. your own financial interest or well-being;
  - b. a financial interest or well-being of a relative, close associate; or
  - c. a body included in those you need to disclose under Other Registrable Interests as set out in **Table 2**

you must disclose the interest. In order to determine whether you can remain in the meeting after disclosing your interest the following test should be applied

- 9. Where a matter *affects* your financial interest or well-being:
  - a. to a greater extent than it affects the financial interests of the majority of inhabitants of the ward affected by the decision and;
  - b. a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest

You may speak on the matter only if members of the public are also allowed to speak at the meeting. Otherwise you must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation.

If it is a 'sensitive interest', you do not have to disclose the nature of the interest.

10. Where you have a personal interest in any business of your authority and you have made an executive decision in relation to that business, you must make sure that any written statement of that decision records the existence and nature of your interest.

## **Table 1: Disclosable Pecuniary Interests**

This table sets out the explanation of Disclosable Pecuniary Interests as set out in the Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012.

Subject	Description
Employment, office, trade, profession or vocation	Any employment, office, trade, profession or vocation carried on for profit or gain.  [Any unpaid directorship.]
Sponsorship	Any payment or provision of any other financial benefit (other than from the council) made to the councillor during the previous 12-month period for expenses incurred by him/her in carrying out his/her duties as a councillor, or towards his/her election expenses.  This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
Contracts	Any contract made between the councillor or his/her spouse or civil partner or the person with whom the

	councillor is living as if they were spouses/civil partners (or a firm in which
	such person is a partner, or an incorporated body of which such person is a director* or a body that such person has a beneficial interest in the securities of*) and the council
	(a) under which goods or services are to be provided or works are to be executed; and (b) which has not been fully discharged.
Land and Property	Any beneficial interest in land which is within the area of the council.  'Land' excludes an easement, servitude, interest or right in or over land which does not give the councillor or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners (alone or jointly with another) a right to occupy or to receive income.
Licenses	Any licence (alone or jointly with others) to occupy land in the area of the council for a month or longer
Corporate tenancies	Any tenancy where (to the councillor's knowledge)—  (a) the landlord is the council; and (b) the tenant is a body that the councillor, or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/ civil partners is a partner of or a director* of or has a beneficial interest in the securities* of.
Securities	Any beneficial interest in securities* of a body where—  (a) that body (to the councillor's knowledge) has a place of business or land in the area of the council; and (b) either—  (i) ) the total nominal value of the securities* exceeds £25,000 or one hundredth of the total issued share capital of that body; or  (ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the councillor, or his/ her spouse or civil partner or the person with whom the councillor is living as if they were

spouses/civil partners has a beneficial interest exceeds one hundredth of the
total issued share capital of that class.

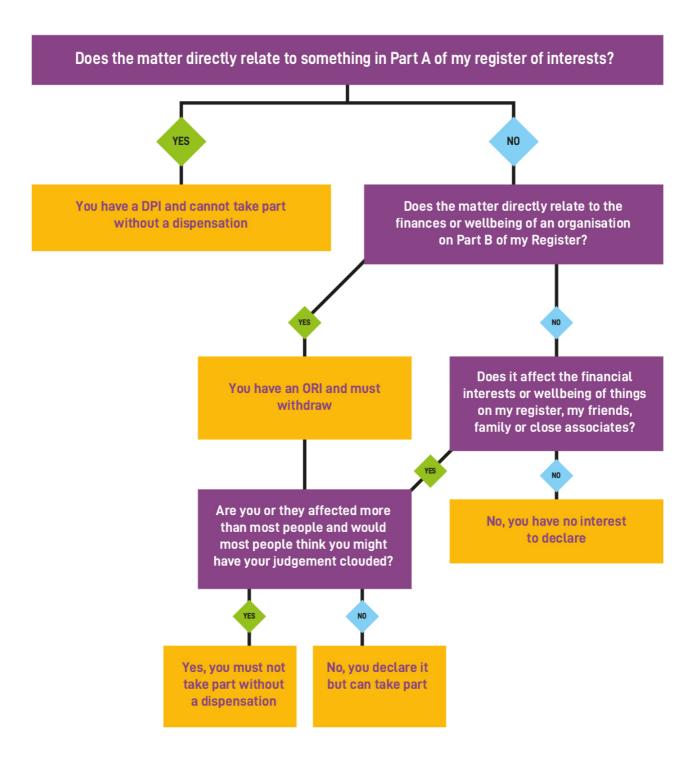
<sup>\* &#</sup>x27;director' includes a member of the committee of management of an industrial and provident society.

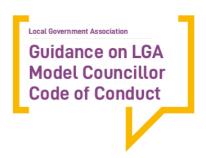
## **Table 2: Other Registrable Interests**

You have a personal interest in any business of your authority where it relates to or is likely to affect:

- a) any body of which you are in general control or management and to which you are nominated or appointed by your authority
- b) any body
  - (i) exercising functions of a public nature
  - (ii) any body directed to charitable purposes or
  - (iii) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union)

<sup>\* &#</sup>x27;securities' means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.





<u>ERPINGHAM – PF/22/2650</u> - Installation of 30m slim-line lattice tower supporting 3no antennas and 2no 0.6 metre diameter transmission dishes, 3no equipment cabinets, 1no meter cabinet and ancillary development thereto located within a compound at Land North Of Manor Farm, The Street, Erpingham, Norwich, NR11 7QD for Cornerstone

**Minor Development** 

Target Date: 28 March 2023
Extension of Time: 17 Nov 2023
Case Officer: Rob Arguile
Full planning application

## **RELEVANT SITE CONSTRAINTS**

Countryside LDF
Conservation Area
Internal Drainage Boards Boundary SFRA
Areas Susceptible to Groundwater SFRA
Landscape Character Area – River Valleys (RV2)

## **RELEVANT PLANNING HISTORY**

(W) = Withdrawn

**IB/21/2031** (W) (29.04.2022)

Proposed 30m lattice tower, base station installation and 1.8m fence

**PF/21/2483** (W) (10.11.2021)

Installation of base station; 30m slim-line lattice tower supporting 3 no. antennas and 2 no. 0.6 metre diameter transmission dishes, 3 no. equipment cabinets, 1 no. meter cabinet and ancillary development within new compound

#### THE APPLICATION

The application seeks planning permission to erect a 30m tall slim-line lattice tower supporting 3no antennas and 2no 0.6 metre diameter transmission dishes, 3no equipment cabinets, 1no meter cabinet and ancillary development thereto located within a compound. The mast will provide up to 5G data and improved phone signal in surrounding area.

## **REASONS FOR REFERRAL TO COMMITTEE**

The application has been called in by Cllr John Toye owing to its impact upon the Conservation Area and the wider landscape.

#### **PARISH COUNCIL**

<u>Alby with Thwaite Parish Council</u> - Objection. Would be visually intrusive in a wooded area that is part of a conservation locality. There are better alternative sites that do not appear to have been considered. A more preferable location could produce a unanimous agreement with all interested parties.

<u>Erpingham with Calthorpe Parish Council</u> - No Objection. Information regarding tree height is inconsistent, not convinced that the arboricultural report has been completed competently as tree species identified may be incorrect. Location is adjacent to a wildlife area.

The application has not provided an assessment of other locations or a rationale for this location. There are other sites that may be appropriate such as the church tower or on high points in the landscape with existing commercial buildings. The proposed location appears to be on low ground and therefore requires a higher mast which would appear to be an inefficient choice. Other countries appear to be good at making masts look like other things, mainly trees.

#### **CONSULTATIONS**

## **Conservation and Design Officer** - **Objection**. The following points were raised:

- The submitted Heritage Statement is not considered compliant under para 200 of the NPPF as it, a) fails to describe the significance of the Mannington & Wolterton Conservation Area and b) does not recognise the presence of the Grade II Listed Erpingham House. It therefore does not assess its impact upon these areas in a sufficient manner.
- By virtue of its height and overall appearance it would not make a positive visual appearance to the area. It would present an incongruous intrusion into the landscape given its equipment and impact upon the surrounding Conservation Area and would fail to preserve the existing heritage assets.
- The Mannington & Wolterton Conservation Area is an area which derives its significance from property and land holdings. It is a rural designation and consists of agricultural and pasture land framed with copse of mature woodland.
- The mast would be set back from The Street within one of the copse of trees and would benefit from natural screening from the north, east and would be against a backdrop of trees from the west. Seasonally the views would comprise of a mix of filtered, partial or contextual. On this basis the level of harm is identified as the lower half of 'less than substantial' in relation to the NPPF.
- Erpingham House is located within 100m of the proposal site and therefore there is potential for the proposal to impact this house. However, the impact is likely to be modest given the houses principal elevation faces away from the mast, the northern elevation would face the mast at an angle and would be interrupted by trees, the mast would not impinge upon important views of the listed building, except with a possible exception of the southern end of the curtilage. With this in mind it is difficult to imagine the house and mast view together.
- It has previously been stated that the trees were due to be felled under a previous application. As the tree cover falls outside the control of the applicant any alteration to trees such as the removal would result in a great visibility on the skyline. The level of harm would be influenced by the level of tree cover at any time.
- The application would not be considered a sympathetic form of development by virtue of
  its size and location, however, would benefit from a degree of natural screening to mitigate
  this harm. To be acceptable, it would need to be considered that the public benefit accruing
  from the proposal would outweigh the 'less than the substantial harm' identified.

<u>Landscape Officer</u> - **Objection**. The Landscape Officer has objected to the proposal and raises the following points:

- The site lies within the River Valley Landscape Type (RV2 River Bure) as defined in the North Norfolk Landscape Character Assessment (2021 SPD). This designation features strong biodiversity, small fields and historic parklands. The introduction of a telecommunication mast can cause visual intrusion and erosion of the rural character of this Type.
- The site is located on low ground (25 AOD) within a grassed paddock and part of a collection of fields. The proposal is sited within the corner of the field; however, no details have been provided on the access to the corner of the site.
- The small valley of the wider landscape also includes Thwaite Common, a Country Wildlife site. Given the low-lying open access of this designation it is considered that the tall structure will incur significant adverse impacts. Valued features of the RV2 Type include an isolated and rural character. The submitted Local and Visual Appraisal (LVA) fails to acknowledge the impact and give weight to Thwaite Common to the north. The submission also assesses incorrectly that the sensitivity to change of the RV2 Type is Medium rather than High, given its emphasis on intimate rural character and high biodiversity levels.
- In relation to the Visual Effects, the LVA concludes a Moderate Adverse Effect upon the Thwaite Hill (Weavers Way) only, with lesser effects at VP 6, 7 and 10 reducing to Minor Adverse and Negligible at VP 2,3,4,5,8 and 11. The viewpoints demonstrate that the upper portion of the 30m tall lattice structure will rise above the surrounding vegetation and be apparent from close and long-range views at many of the viewpoints. Some of the viewpoints (e.g. VP3, 6 and 8) conveniently place intervening vegetation in the view to reduce the visual effect. The views of the development travelling east along The Street from VP8 towards the site will be very prominent and have not been properly assessed.
- The assessment also fails to assess and account for the numerous glimpsed views that will be gained by receptors (car users and walkers) moving through the surrounding landscape (e.g. along the A140, Thwaite Hill, High Noon Road, Goose Lane and Eagle Road and the surrounding PROW). It also fails to account for the open access land of Thwaite Common where visitors are not confined to the PROW. The visual effects have been under-assessed. There is also reliance on Tree Group G1, 8no. Willow to provide partial screening of the structures and so reduce the visual effects. These trees are assessed as being mature to fully mature and cannot be relied on to provide long-term screening of the development.
- As set out above, the incongruous and utilitarian nature of the proposed development comprising a 30m tall lattice structure with antennae and dishes, associated security fencing, cabinets, apparatus and a service track sited in a grass paddock apart from any other built form would incur harm to the sensitive and intimate surrounding River Valley landscape that is valued for its ecology (Thwaite Common) and heritage (Mannington and Wolterton Conservation Area). No landscape mitigation is included, although given the tall height of the structure this could not effectively address the identified impacts.
- The landscape officers met with the landowner on site and the application was discussed. It was noted that approximately 20 mature poplar trees, situated in the east of the compartment associated with the felling licence 017/2841/2020 were in the process of being removed and the timber extracted. It was confirmed the remaining 4 or 5 poplar trees were due to be removed when the operator could return to site. This stand of trees is located immediately east of the proposed mast location and is assessed within the Arboricultural Impact Assessment submitted with the application (ACS, July 2022) as 'a woodland of high quality and value within the landscape' (Appendix A, p 1) and given an A1/2 category rating.

- The cricket willows were discussed, situated in the west of the compartment, it was explained that these were also due to be harvested soon. It was noted that one willow was fallen, one was standing dead, and a further individual had significant die back in the upper canopy leaving approximately 8 further trees. It was confirmed the line of around 7 mature oak trees situated roughly in the centre of the site along a drainage ditch would be retained along with young sycamore trees, hazel and thorn establishing within the site and around the boundary. In line with the approved felling licence, the removal of the poplar and cricket bat willows represent appropriate management of the site and as a forestry crop these trees have reached the end of their rotation.
- The LVA submitted with the application (Axis, Oct 2023) relies heavily on the tree and woodland cover immediately east and north of the mast location to conclude 'minor adverse' effects on the adjacent Landscape Types (Tributary Farmland (TF1) and River Valley (RV2 River Bure) and to mitigate the visual impacts from the selected viewpoints. 7.1.3 of the LVA states: The woodland cover surrounding the Mast is significant and thus would screen the majority of the lower elements of the Mast, particularly the compound, this also reduces the visibility to receptors in the surrounding area. The Mast would be visible to further away receptors, but only the upper parts of the Mast which would be a minor component in the views The baseline is now very different. The removal of these trees has removed most of the canopy cover that was being relied upon to screen the mast and integrate it into the rural landscape setting. The remaining trees on the site are of much lower canopy height than those that have been removed.
- The 30m tall mast would now extend a considerable height above these trees, significantly increasing the landscape and visual impact from both The Street and Thwaite Common and affecting the setting of the Grade II listed Erpingham House located 120m south of the mast (the assessment of this heritage asset is completely omitted from the Heritage Statement, Clarke Telecom, Nov 2021). Due to the significant increase in landscape and visual impact of the proposed development resulting from the recent and imminent tree felling and the detrimental impact on the local landscape, the Landscape section are of the opinion that the development could not be considered to protect, conserve or enhance the special qualities and local distinctiveness of the area as set out in the North Norfolk Landscape Character Assessment (2021 SPD) and therefore conflicts with Local Plan Policy EN2: Protection and Enhancement of Landscape and Settlement Character.

## Norfolk Rivers Internal Drainage Board Officer - No Objection

<u>Environmental Health Officer</u> - No Objection. Acknowledged that the site lies close to an area of potential contamination however this refers to a low-risk area that the proposed tower will not interact with. Additionally, it is noted that the potential visual intrusion raised by the proposal does not constitute a statutory nuisance' under the Environmental Protection Act 1990 and as such as the development is not expected to result in significant noise, light, odour, dust or fumes it is considered that there is limited potential for statutory nuisance to occur.

#### **REPRESENTATIONS:**

59 representations have been made to the proposal raising the following comments (summarised):

## In objection to the proposal (28)

- The mast is too visible in this location

- Potential harm to ecology of the site
- Height of the mast being too tall for this location and impact upon the skyline
- Inappropriate materials
- Further screening required
- Worry that further additions to the mast might occur
- Lack of consultation/engagement from the applicant with local residents
- Impact upon the Conservation Area and Grade II listed building
- Visual impact for residents of the area
- Application reusing misinformation and lack of clarity
- No protection for the screening trees
- Urbanisation of the countryside
- Impact upon mental health and wellbeing of the residents
- Adverse health effects of 5G
- Reduction in biodiversity on site
- Other sites could be used instead of the current proposal

## In support of the proposal (31)

- The lack of mobile signal places residents at an economic disadvantage
- Smart meters require constant signal and allow for residents to change tariffs
- The benefits of the connectivity would outweigh the visual harm
- Increase connectivity for residents, useful in emergencies
- Support for copper lines removed in 2025

## **HUMAN RIGHTS IMPLICATIONS**

It is considered that the proposed development may raise issues relevant to

Article 8: The Right to respect for private and family life.

Article 1 of the First Protocol: The right to peaceful enjoyment of possessions.

Having considered the likely impact on an individual's Human Rights, and the general interest of the public, refusal of this application as recommended is considered to be justified, proportionate and in accordance with planning law.

#### **CRIME AND DISORDER ACT 1998 - SECTION 17**

The application raises no significant crime and disorder issues.

## **RELEVANT POLICIES**

## North Norfolk Core Strategy (September 2008):

Policy SS 1 - Spatial Strategy for North Norfolk

Policy SS 2 - Development in the Countryside

Policy SS 5 - Economy

Policy SS 6 - Access and Infrastructure

Policy EN 2 - Protection and Enhancement of Landscape and Settlement Character

Policy EN 4 - Design

Policy EN 8 - Protecting and Enhancing the Historic Environment

Policy EN 9 - Biodiversity & Geology

Policy EN 13 - Pollution and Hazard Prevention and Minimisation

Policy CT 4 - Telecommunications

## Material Considerations:

## **Supplementary Planning Documents**

North Norfolk Landscape Character Assessment SPD (2021)

## National Planning Policy Framework (December 2023):

Chapter 2 - Achieving sustainable development

Chapter 4 - Decision making

Chapter 12 - Achieving well-designed places

Chapter 10 - Supporting high quality communications

Chapter 15 - Conserving and enhancing the natural environment Chapter 16 - Conserving and enhancing the historic environment

#### **OFFICER ASSESSMENT**

#### Main issues for consideration:

- 1. Principle
- 2. Design
- 3. Heritage
- 4. Landscape
- 5. Ecology
- 6. Environment
- 7. Telecommunications
- 8. Planning balance / Conclusion

## 1. Principle (Policy SS 1 and Policy SS 2)

The application site lies within the village of Erpingham which is designated as 'Countryside' under Policy SS 1 of the adopted North Norfolk Core Strategy. It is noted that the siting of the application is actually within the parish of Alby with Thwaite and directly borders the parish boundary of Erpingham. For this reason, both parish councils have been notified.

Policy SS 2 sets out the type of developments that will be permitted in the countryside policy area. This includes 'development by statutory undertakers or public utility providers'. As this proposal will be providing telecommunications for the local area it is considered that the proposal falls under this type of development permissible in principle under Policy SS 2.

With this in mind it is considered that the proposal is acceptable in principle under Policy SS 1 and Policy SS 2 of the North Norfolk Core Strategy subject to compliance with other relevant Development Plan policies.

## 2. Design (Policy EN 4 and NPPF (Section 12))

The design of the mast reflects a standard lattice tower telecommunications mast which will be 30m in height (to the top of the proposed antennas). The proposal includes two small dishes part way down and three antennas all remaining under 30m. The base will be a concrete pad of 5.85 square metres and will be enclosed by a 1.8m high mesh fence.

Originally submitted plans indicate that the existing treeline screening the proposal is approximately 27m in height so is expected to act as a visual barrier to the mast itself. Since submission of the application, tree removals have occurred as set out below.

Officers recognise that the installation of a modern telecommunication mast in a rural setting is likely to have some impacts, albeit that a lattice tower is expected to offer some degree of visual permeability as compared with a solid mast

Officers consider that appropriate location and siting of masts can significantly reduce their impact in the landscape, especially where carefully sited so as to use existing vegetation cover to partially screen the development against the skyline and / or reduce visibility from longer distant views and /or from visible views from public vantage points across the wider landscape.

In considering telecommunication proposals, regard needs to be given to permitted development rights for the construction of telecommunication masts. The heights of these masts are limited to 30m on non-designated land, and 25m on designated land (article 2(3) land). As this proposal is 30m high within designated article 2(3) land (Conservation Area) it requires planning permission.

In relation to Policy EN 4 it is required that proposals must be suitably designed for the context in which they are set and designed to a high quality so as to preserve or enhance the local character and quality of the area.

In assessing the proposal against Policy EN 4, Officers note that the mast is sited close to a copse of trees to give it a degree of cover. It is also sited away from the villages of Erpingham and Alby so would be visible in the distance rather than being in immediate visual proximity to dwellings. However, following recent land management activity on site, the existing copse of trees has been scheduled for removal under a felling licence. It has been noted by Officers during the period of February 2024 into March 2024 that may of the tress have now been felled or thinned. Rather than serving to partially screen the mast, the removal of trees will now make the mast a very prominent addition to the local landscape and now appearing to rise higher above the existing trees than was the case when the trees were to remain.

With the further removal of screening trees a possibility under the felling license, and with no security that they will not be removed, Officers consider that the prominence and height of the mast following tree removal means that it cannot be considered to be suitably designed for the context in which it is set and the proposal would neither preserve nor enhance the local character of the area. The proposal would fail to accord with the requirements of Core Strategy Policy EN 4 in respect of design and this would weigh against the grant of planning permission.

## 3. Heritage (Policy EN 8 and NPPF (Section 16))

The site lies within with 'Mannington & Wolterton Conservation Area'. To the south of the site, approximately 130m away is the Grade II listed building 'Erpingham House'. Under para 200 of the NPPF, when determining proposals that have potential to impact heritage assets the applicant is required to:

"describe the significance of any heritage assets affected, including any contribution made by their setting. The level of detail should be proportionate to the assets' importance and no more than is sufficient to understand the potential impact of the proposal on their significance".

The application is supported by a Heritage Statement and a Landscape and Visual Impact Assessment which acknowledge that the site lies within a conservation area.

Under the provisions of sections 66 and 72 of the Planning (Listed Buildings and Conservation Areas) Act 1990, special attention must be given to the desirability of preserving or enhancing

the character or appearance and settings of Listed Buildings or any features of special architectural or historic interest, and the character of the Conservation Area.

In considering development proposals affecting heritage assets, Core Strategy Policy EN 8 sets out that development that would have an adverse impact on special historic or architectural interest will not be permitted. However, this element of Core Strategy Policy EN 8 is now not fully consistent with the guidance set out in the National Planning Policy Framework which is more permissive towards allowing development affecting heritage assets, but only where there are clear and convincing public benefits in favour, in accordance with the statutory requirements set out above.

## Para 208 of the NPPF, states:

"Where a development proposal will lead to less than substantial harm to the significance of a designated heritage asset, this harm should be weighed against the public benefits of the proposal including, where appropriate, securing its optimum viable use."

The applicant's supporting information does not make detailed reference to the potential impact of the mast upon the Mannington & Wolterton Conservation Area and neither document makes reference to the Grade II listed building to the south of the site. The applicant has concluded that the proposal would result in *'less than substantial harm'* on the heritage asset and *'a very limited impact'* upon the conservation area.

In consultation with the Conservation and Design Officer, it is acknowledged that the proposal cannot be compliant with para 200 of the NPPF. This is because the proposal fails to describe the significance of the Mannington & Wolterton Conservation Area in which the site lies, and does not recognise the presence of the Grade II Listed Erpingham House diagonally opposite.

In heritage terms, the 30m high mast with a utilitarian appearance would not make a positive visual contribution to the locality. Despite its visually permeable lattice design, it would nonetheless be considered a bulky structure which would represent a stark and incongruous intrusion into the existing rural landscape. The associated equipment cabinet and weldmesh fence would add to this visual impact at low level, and with the headframe, dishes and antennas doing the same above the tree line, it is concluded that the development would fail to preserve the existing heritage interests. This impact would have, to an extent, been partially mitigated by the presence of existing trees which would have helped to screen this visual impact. However, with the recent removal of a significant number of trees around the site, the harm has elevated to a higher degree.

The Conservation and Design Officer classifies the heritage impact of the proposal as in the lower-middle half of 'less than substantial'.

Officers consider that the proposal has not adequately considered the significance of, or impact upon, designated heritage assets. Given the scale of the proposed development, it has the potential to impact the wider heritage setting including the setting of the Grade II listed building to the south, and the Mannington and Wolterton Conservation Area.

Officers consider that heritage harm would arise and the proposal would fail to accord with the aims of Core Strategy Policy EN 8 nor would it comply with the requirements of paragraphs 200 and 208 of the NPPF (Dec 2023)

On the basis that heritage harm has been identified, public benefits must therefore be identified and must be of sufficient weight to outweigh the identified heritage harm. Public benefits are assessed as part of the planning balance below.

## 4. Landscape (Policy EN 2)

Core Strategy Policy EN 2 sets out that proposals for development should be informed by, and be sympathetic to, the distinctive character areas identified in the North Norfolk Landscape Character Assessment and features identified in relevant settlement character studies. Development proposals should demonstrate that their location, scale, design and materials will protect, conserve and, where possible, enhance.

The site lies within the River Valley Landscape Type (RV2 River Bure) as defined in the North Norfolk Landscape Character Assessment (2021 SPD). This designation typically features strong biodiversity, small fields, intimate, contained rural character, scenic views and historic parklands.

Following consultation with the Landscape Officer and through visiting the site, Officers consider that the main issue affecting assessment on the landscape is the recent removal of trees (and scheduled further removal of trees, with approx. 20 poplar trees having been removed to the east, with the remaining 4 or 5 also scheduled to be removed). As a result of the loss of these trees, the visual impact of the mast is considered to be very prominent in the wider landscape.

The Landscape Visual Assessment (LVA) submitted with the application (Axis, Oct 2023) relied heavily on the tree and woodland cover immediately east and north of the mast location to conclude 'minor' impacts.

The removal of the majority of these trees has had the effect of removing most of the canopy cover that was being relied upon to screen the mast and integrate it into the rural landscape setting.

The remaining trees on the site are of much lower canopy height than those that have been removed. The 30m tall mast would now extend a considerable height above these trees, significantly increasing the landscape and visual impact from both The Street and Thwaite Common

In response, the agent has supplied updated photomontages superimposing the proposed mast, including new images taken from a far wider context, their conclusion being that the removal of the trees that has occurred has made little, if any, difference to the appearance of the proposed mast in the wider landscape. Officers do not agree with the applicant's conclusions.

There is now clear disagreement on this matter as outlined above, with Officers concluding that the mast, particularly the top portion, will be highly visible to the detriment of the wider landscape - this is evidenced in the newly provided photomontages.

Due to the significant increase in landscape and visual impact of the proposed development resulting from the recent and imminent tree felling it is considered that the development would fail to protect, conserve or enhance the special qualities and local distinctiveness of the area as set out in the North Norfolk Landscape Character Assessment (2021 SPD). Officers consider that the proposal is contrary to the aims of Core Strategy Policy EN 2.

## 5. Ecology (Policy EN 9 and NPPF (Section 15))

The site lies close to a 'County Wildlife Site' however is not within any statutory designated ecological area. Given the rural nature of the site an Extended Phase 1 Habitat Survey was completed and submitted as part of the application. The report identified that there was no

presence of Great Crested Newts (GCN) in close proximity to the site (nearby pond) however records exist within 250m of the site area. The report concluded that the site itself is suboptimal for this species and that it is unlikely that they exist on the site. In the event of an approval, a a Construction Environmental Management Plan (CEMP) has been requested by the Ecology Officer in order to ensure that works follow Reasonable Avoidance Measures (RAMS) in order to mitigate the risk of any incidental newt presence. The CEMP would also set out the RAMs for avoiding impacts upon amphibians, including GCN, and specifications for sensitive lighting design.

The Landscape Officer (Ecology) has no objection to the proposal providing that a CEMP is undertaken and that two bird boxes and two bat boxes are installed on nearby trees. Whilst no mitigation measures are proposed the recommended mitigation would be sufficient to demonstrate a net gain in biodiversity. The agent has agreed to a pre-commencement condition that would ensure this net gain is delivered and that a CEMP is in place prior to the start of works to the satisfaction of the Local Planning Authority.

Subject to the imposition of conditions to secure necessary mitigation, the proposal would accord with the aims of Core Strategy Policy EN 9.

## 6. Environment (Policy EN 13 and NPPF (Section 15))

The site lies near to an area of potentially contaminated land, which has been identified as a pit associated with a former surveyor's allotment. The site is considered low-risk as the tower and footings are not intended to interact with this. Therefore, there are no concerns in relation to land contamination. It is further noted that the any potential visual intrusion by the tower is not covered by Environmental Health legislation and cannot be considered a material planning consideration. Given the distance between the pit and tower the proposal is considered acceptable in environmental impact terms.

On this basis the proposal is considered acceptable under Policy EN 13 and para 189 of the NPPF.

## 7. Telecommunications (Policy CT 4 and NPPF (Section 10))

Core Strategy Policy CT 4 states:

"Proposals for telecommunications development (including radio masts), equipment and installations will only be permitted provided that:

- there is a justifiable need for the development in terms of contributing to the operator's national network;
- no reasonable possibilities exist to share existing telecommunication facilities;
- existing buildings and structures are used where possible to site new antennas rather than erection of new masts;
- the development is sited and designed so as to minimise impact on the open character of the North Norfolk landscape and respect the character and appearance of the surrounding townscape".

## Paragraph 118 of the NPPF states:

"Advanced, high quality and reliable communications infrastructure is essential for economic growth and social well-being. Planning policies and decisions should support the expansion of electronic communications networks, including next generation mobile technology (such as 5G) and full fibre broadband connections..."

## Paragraph 119 of the NPPF states:

"The number of radio and electronic communications masts, and the sites for such installations, should be kept to a minimum consistent with the needs of consumers, the efficient operation of the network and providing reasonable capacity for future expansion. Use of existing masts, buildings and other structures for new electronic communications capability (including wireless) should be encouraged. Where new sites are required (such as for new 5G networks, or for connected transport and smart city applications), equipment should be sympathetically designed and camouflaged where appropriate."

In support of the "need" for their application, the applicant has provided a document called - 'SMIP Planning Plots CSR 8695502 SMIP Techs G9 & U9Plus LTE'. Within that document the applicant has identified that levels of 2G/3G and 4G are very low in the surrounding areas and that the proposal would be providing these services to the local community. The benefits stated include at a minimum full 4G coverage through Erpingham, most of Calthorpe, Wickmere and Aldborough.

Many of the letters in support of the proposal identify concerns about the poor quality of existing networks in the area.

Officers consider that the provision of a new 5G mast would provide considerable public benefits for existing users of the network. An improved 5G network would also provide improved economic opportunities for existing business, help with the establishment of new businesses and home businesses together with offering improved network performance for those wishing to work from home using the mobile network. Officers consider that these benefits attract significant weight in support of the proposal, especially given the access to economic opportunities that connected rural communicates can have, without the need to travel.

In support of their proposal, the applicant has taken steps to consider alternative sites for the mast, which would deliver similar infrastructure results. A total of eight alternative sites were considered by the applicant but these sites were discounted for a variety of reasons. The examples given for these sites not being suitable included a lack of screening vegetation (as this would take may years to establish), lack of space to safely install a radio base, being too close to residential properties and it being greatly out of context with no other tall features surrounding it in the landscape. Two notable examples proposed were St Mary's Parish Church and land at Erpingham Village Hall. It has been stated that the operators engineer confirmed the church was too small to accommodate the equipment needed in the area it was proposed. Secondly the land to the rear of the Village Hall was not considered suitable for a range of reasons, although this was only for a 20m mast in this instance. It was advised at the time that alternative sites, such as using existing buildings, should be considered.

Officers consider that the applicant has adequately demonstrated that there is a need for the 5G mast. The construction of the mast is therefore acknowledged as being required to address current poor signal and there are no reasonable possibilities to share existing telecommunication facilities.

Following the request and searching for alternative sites the current site has been determined by the applicant as the best location for the application whereby it would maximise signal and also attempt to be concealed. Officers acknowledge that previous locations have been looked into and not deemed suitable as described above. It is also acknowledged that the NPPF is clear in supporting telecommunications infrastructure where appropriate. Other than the consideration of the possible siting of new infrastructure on existing buildings/structures, it is worth noting that there is no specific policy requirement for a sequential approach for new site consideration and accordingly, the application must be judged upon its own merits.

Notwithstanding the clear need for the mast and that alternative sites have been explored and discounted, the applicant has failed to demonstrate that the development is sited and designed so as to minimise impact on the open character of the North Norfolk landscape, nor has it been adequately demonstrated that the proposal would respect the character and appearance of the surrounding townscape/area.

As set out within the report, heritage harm has been identified along with harm to the character and appearance of the landscape as a result of the proposed mast and exacerbated by recent felling of trees which acted to partially screen the development. The proposal would therefore fail to accord with the aims of Core Strategy Policy CT 4 and this would weigh against the grant of planning permission

## 8. Planning balance / Conclusion

Planning law requires that decision makers must have regard to Section 38(6) of the Planning and Compulsory Purchase Act 2004, which requires that proposals be determined in accordance with the Development Plan unless material considerations indicate otherwise.

In this case, whilst the applicant has demonstrated a clear need for a 5G mast in order to address poor network coverage in the area and has suitably demonstrated consideration of and discounting of alternative sites, the proposal will result in harm to landscape character and would fail to protect, conserve or enhance the special qualities and local distinctiveness of the area.

In addition, the proposal would result in heritage harm to the character and appearance of the Mannington & Wolterton Conservation Area and harm to the setting of the Grade II Listed Erpingham House diagonally opposite. Whilst this harm would amount to "less than substantial" this harm must weighed against the public benefits of the proposal.

The harm to heritage assets and landscape character has increased as a result of existing trees which previously acted as a partial screen of the proposed mast.

Whilst officers consider that the provision of a new 5G mast would provide considerable public benefits including from improved economic opportunities in the rural area as a result of improved network connectivity, these benefits do not outweigh the identified harm to heritage assets nor do they outweigh the identified conflict with Development Plan policies including Core Strategy Policies EN 2, EN 4, EN 8 and CT 4.

As a footnote - given the reduction in tree screening that has taken place, Officers consider it may be possible for the applicant to realise the public benefits of the proposal without the need for a 30m high mast.

## **RECOMMENDATION:**

## **REFUSE** for the following reasons:

The District Council adopted the North Norfolk Core Strategy on 24 September 2008, and subsequently adopted Policy HO 9 on 23 February 2011, for all planning purposes. The following policy statements are considered relevant to the proposed development.

Policy EN 2: Protection and Enhancement of Landscape and Settlement Character

Policy EN 4: Design

Policy EN 8: Protecting and Enhancing the Historic Environment

Policy CT 4: Telecommunications

National Planning Policy Framework (NPPF) – Paragraphs 200 and 208 North Norfolk Landscape Character Assessment SPD (2021)

- It is considered that the proposed development, owing to its siting, design and overall height, would have a stark detrimental visual impact upon the character and appearance of the immediate and wider landscape, negatively impacting upon the local distinctiveness of the area as set out in the North Norfolk Landscape Character Assessment (2021 SPD) and accordingly, conflicts with Policies CT 4, EN 2 and EN 4 of the adopted North Norfolk Core Strategy.
- 2. The application has failed to describe the significance of the Mannington & Wolterton Conservation Area in which the site lies, and does not recognise the presence of the Grade II Listed Erpingham House diagonally opposite. Accordingly, the impact of the proposed development upon designated heritage assets has not been properly considered by the applicant and accordingly, the proposed development fails to comply with Policy EN 8 of the adopted North Norfolk Core Strategy and paragraph 200 of the NPPF.
- 3. Furthermore, notwithstanding the above, it is considered that, owing to its design and overall height representing a stark and incongruous intrusion, that the proposed development would fail to preserve the setting of existing heritage assets (Grade II Listed Erpingham House and the Mannington and Wolterton Conservation Area) and would result in less than substantial harm. Whilst the public benefits of the proposal have been fully taken into account, it is considered that the identified harm would not be sufficiently outweighed by identified public benefits. Accordingly, the proposed development is contrary to Policy EN 8 of the adopted North Norfolk Core Strategy and paragraph 208 of the NPPF.

Final precise wording to be delegated to the Assistant Director - Planning



<u>HOVETON - PF/24/0113</u> - Single storey rear extension to dwelling; replacement roof with higher ridge level and rear dormer to provide first floor accommodation; porch extension to front; external alterations at 83 Grange Close, Hoveton, Norwich for Mr Mark Hoare

Householder Development Target Date: 18 March 2024 Extension of time: TBC Case Officer: Chris Green Full Planning Permission

#### RELEVANT SITE CONSTRAINTS

Areas Susceptible to Groundwater Landscape Character Assessment: Low Plains Farmland Within Residential Area Within Settlement Boundary

#### RELEVANT PLANNING HISTORY

None

## THE APPLICATION

This application is for domestic extensions and in three parts:

- A 5m deep full width rear flat roofed extension using a proprietary membrane roof.
- An alteration to the roof pitch of the existing house to increase to 45 degrees and addition of a slightly under full width box dormer to the rear up to the existing rear wall line to accommodate a master bedroom, ensuite bath and shower room and dressing room. This raises the ridge by 1.6m but leaves the eaves as they are.
- To the front to provide an enclosed extended porch and a new bay window to the left of the porch to expand the second bedroom slightly

The rear extension and box dormer are shown as timber clad construction in natural spruce.

## **REASONS FOR REFERRAL TO COMMITTEE**

At the request of Cllr Dixon for the following reasons:

Cllr Dixon considers that this is an application that tests the fine line between acceptable development and development conducted as permitted development and will lead to a loss of privacy where privacy has hitherto been of a very high level and where there are no other first floor developments locally. Older estates had a higher level of privacy than more recent ones and this should be preserved. There is therefore an established local character requiring protection.

#### **REPRESENTATIONS**

Comments from six adjoining neighbours summarised as follows:

## **Objections**

- Privacy: Two windows at first floor level that overlook garden areas and include a Juliet balcony with bigger impact as it is a viewing point. Currently our garden is not overlooked. This raises serious concerns around privacy and safeguarding.
- Loss of light: Loss of morning sunlight to neighbouring rear garden.
- Overbearing impact: The increase in overall roof height would dominate gardens and street-scene and be taller than the other bungalows.
- The design of this extension is of very poor quality visually and deemed an 'eyesore'.

**Support** expressed by neighbours for the single level extension and front porch.

#### **CONSULTATIONS:**

<u>Landscape NNDC</u>: **No objection** Preliminary Roost Assessment is not required in this case.

Hoveton Town Council: No comments submitted.

#### **HUMAN RIGHTS IMPLICATIONS**

It is considered that the proposed development may raise issues relevant to:

Article 8: The Right to respect for private and family life.

Article 1 of the First Protocol: The right to peaceful enjoyment of possessions.

Having considered the likely impact on an individual's Human Rights, and the general interest of the public, approval of this application as recommended is considered to be justified, proportionate and in accordance with planning law.

## **CRIME AND DISORDER ACT 1998 - SECTION 17**

The application raises no significant crime and disorder issues.

## LOCAL FINANCE CONSIDERATIONS

Under Section 70(2) of the Town and Country Planning Act 1990 the council is required when determining planning applications to have regard to any local finance considerations, so far as material to the application. Local finance considerations are not considered to be material to this case.

## **RELEVANT POLICIES**

## **North Norfolk Core Strategy**

- SS 1 Spatial Strategy for North Norfolk
- SS 3 Housing
- EN 2 Protection and enhancement of landscape and settlement character
- EN 4 Design
- EN 6 Sustainable Construction and Energy Efficiency
- EN 9 Biodiversity and geology
- CT 5 The transport impact of new development

#### Material Considerations:

## **Supplementary Planning Documents**

North Norfolk Design Guide SPD (2008)

North Norfolk Landscape Character Assessment SPD (2021)

## **National Planning Policy Framework (NPPF):**

Chapter 2 – Achieving sustainable development

Chapter 4 - Decision-making

Chapter 12 - Achieving well-designed and beautiful places

Chapter 15 - Conserving and enhancing the natural environment

#### **OFFICER ASSESSMENT**

#### MAIN ISSUES FOR CONSIDERATION

- 1. Whether the proposed development is acceptable in principle
- 2. The effect on the street-scene from the raising of the building's roofline.
- 3. The effect on the living conditions of the occupiers of nearby dwellings

## 1. Principle – policies SS 1 and SS 3

The property is located within Hoveton's Settlement Boundary and a designated residential area. Extensions to existing dwellings is a type of development acceptable in principle in such locations and the proposal complies with these spatial polices.

## 2. Design and effect on the street-scene - policy EN 4

This proposal reworks this building's design extensively in terms of material treatment but retains the basic form to the front, albeit with the addition of a large porch. The neighbouring property to the left (as viewed from the road) is entirely brick and that to the right brick has large areas of render to the front. The retaining of grey interlocking tiles will allow a degree of continuity in the group and the larger rendered areas reflect the property to the right. The raising of the ridge is not considered to create an overwhelming scale change that would harm the street-scene. The proposal is considered acceptable in design terms.

A materials condition is required because it is not clear that the roofing materials will be the same as existing, while the description is the same in the submitted information, this could lead to a different grey tile being used from the double roll interlocking concrete pantile currently on site, and this would lose some of the beneficial congruity across the group.

The rear dormer and extension do differ in materials being vertical timber clad and roofed with a proprietary membrane roof. These features are not considered to have any impact on the street-scene by being generally concealed from it. They are materials not found elsewhere in the locality, there are however mineral felt flat roofs on garages for example. The design guide suggests that generally extensions should use similar materials to those found in the original building, it also suggests extensions should generally be to the rear,

where 'competition' with the original building is less likely. While therefore the material choice does not conform strictly with the guidance, the impact of the change to the rear in this mid-20<sup>th</sup> century development is not considered detrimental, and in aesthetic terms adding some limited interest. The proposal would therefore, on balance, accord with design requirements of Policy EN 4.

## 3. Living conditions and amenity - policy EN 4

The neighbouring property to the left (southeast) features a high-level secondary light into the room on the northwest corner of that property. As this is a secondary light the small change in light incident on the window arising from the raised roof is not considered to be materially harmful. The property to the right (northwest) has a garage adjacent to the site and the side window will lose some light, but as a non-habitable space this is not materially significant.

To the rear the new upper windows are not considered to impact materially on privacy as the distance to the rear boundary from these is 26m and the distance to the residences at the rear 46m. The separation distance is well in excess of the Amenity Criteria recommendations in this respect in the North Norfolk Design Guide SPD. A condition or note to reinforce that the Juliette balcony should not be changed to give access to the roof of the ground floor extension should be added to flag that this would require planning permission.

Officers recognise that the addition of a box dormer creates the potential for impact on neighbouring privacy. However, some works to create a box dormer can fall within permitted development rights and Officer assessment of amenity impacts has to have regard to what can be added to a dwelling using householder permitted development rights.

In this case, a box dormer of the scale proposed might be difficult to construct on the existing roof as the existing roof is only 2.1m high from eaves to ridge. Nevertheless the permitted development rights reflect the principle that overlooking of rear gardens is accorded less weight in planning terms than that where windows are looked into directly. Because the bedroom window is in the centre of the roof space, outlook to neighbour's gardens is oblique and this is not changed by a Juliette balcony as such features have no significant projection from the plane of the window they serve. The dressing room window is closer to the boundary, however the function ascribed is non-habitable and the applicant has agreed to it being obscure glazed. A condition requiring obscured glass could be applied.

The proposed ground floor rear extension is not considered to affect light or outlook for the neighbours to left or right because of the driveway separation on both sides and the lack of lateral windows. A flue is shown on the southeast side of this rear extension, as to whether this will draft correctly and not impact on amenity by way of smell, is a matter for the Building Regulation considerations. If, however the flue has to be higher than shown as a result, a further planning application may be required.

## Other considerations

- Landscape impact policy EN 2: The works would not readily evident in long views outside this housing estate so, the modest increase in ridge height (of approximately 1600mm) is not considered to give rise to conflict with this policy.
- Sustainable construction and energy efficiency Policy EN 6: This policy specifies sustainability and energy efficiency requirements for new developments. No information is shown in the application; however, it is noted that the over-rendering and the extensions proposed can potentially improve the performance of the building.

- Ecology *policy EN 9:* This site is 300m from any woodland in a modern housing estate. No ecology interest is deemed to arise.
- Highway safety and parking *policies CT5 and CT6.* The proposal does not change the driveway/access arrangement or garage. To meet the adopted parking standards two parking spaces are required for both two- and three-bedroom dwellings and there remains sufficient car standing space on site for compliance with this.

## **CONCLUSION AND PLANNING BALANCE**

While there is some change to privacy in the lower parts of adjacent gardens, and there is also a change to the character of the area brought about by a higher ridge line, this change is considered acceptable within an estate where the established character does not demand absolute uniformity, this has to be set against the reasonable right to enjoyment of one's home enshrined in the human rights act and the economic benefits of small scale development activity.

The proposal is considered to comply with the relevant policies in the North Norfolk Core Strategy referred to above. Approval with conditions is therefore recommended.

#### RECOMMENDATION

## APPROVAL subject to conditions relating to the following matters

- Time limit for implementation
- Approved plans
- Roof materials
- Flat roof not to be used as a balcony or similar
- Obscure glazing to dressing room window

Final wording of conditions and any others considered necessary to be delegated to the Assistant Director – Planning

